

REIMAGINING JUSTICE: A GENDER-RESPONSIVE ANALYSIS OF FEMALE PRISONERS' RIGHTS AND REHABILITATION IN INDIA

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1 **REIMAGINING JUSTICE: A GENDER-RESPONSIVE ANALYSIS OF**
2 **FEMALE PRISONERS' RIGHTS AND REHABILITATION IN INDIA**

3 **ABSTRACT**

4 The lived reality of adult female convicts in India sits at the intersection of gender, law,
5 social justice, and human rights. Many face systemic neglect, inadequate facilities, and
6 social exclusion that often follows them after release, reflecting deep, long-standing socio-
7 cultural inequalities. This research paper critically examines how the Indian prison system
8 addresses, or fails to address, the distinct needs of its inmates. Drawing on legal analysis,
9 human rights principles, and prison reform scholarship, this study focuses on three key
10 areas: the recognition of gender-specific rights, the adequacy of rehabilitation, and the
11 pathways for reintegration after release.

12 India's Constitution and international standards, including the UN Bangkok Rules, provide
13 a robust normative framework; however, implementation across prisons remains uneven
14 and inconsistent. Adult female convicts still encounter overcrowding, weak health services,
15 custodial violence, and limited access to education and vocational training, all of which
16 undermine rehabilitation and reintegration. This research paper argues for reform that
17 moves beyond custodial control toward a rights-based, rehabilitative model that prioritises
18 mental health, maternal care, literacy, and employability. Drawing on case studies,
19 National Human Rights Commission reports, and judicial decisions, this report highlights
20 the urgent need for gender-responsive change within India's correctional system and
21 proposes a comprehensive framework that protects dignity, tackles structural inequities,
22 and reframes imprisonment as a route to personal reform and social reintegration.

23 Keywords, Adult female convicts, Human rights, Prison reform, Gender justice, India,
24 Rehabilitation.

25

26

27 **RESEARCH OBJECTIVES**

- 28 • To Take a clear, compassionate look at what the law, institutions, and society
29 actually guarantee to adult female convicts in India, and how those promises play
30 out in daily life.
- 31 • To examine how well reform and rehabilitation programs in women's prisons work
32 in practice, where they help, and where they fall short for real people.
- 33 • To explore the extent to which India's prison policies reflect international standards
34 on women's rights and gender justice, and identify where alignment is missing.

35

36

RESEARCH METHODOLOGY

37 ²⁷ This research paper employs a qualitative, case study approach to examine the lived
38 experiences and rights of adult female convicts in India. It brings together close readings of
39 legal sources, including the Indian Penal Code and the Prison Manual, with international
40 guidance such as the UN Bangkok Rules, and pairs these with a systematic review of
41 National Human Rights Commission reports, court judgments, and relevant scholarship.
42 This paper draws on documented cases and prison reports from multiple states, chosen for
43 their relevance to gender-specific concerns and the depth of available data, with attention
44 to regional and institutional diversity, to ensure a broad representation of experiences.
45 Using thematic content analysis, the study traces recurring patterns and gaps in legal
46 protections and rehabilitative support. By triangulating statutes, institutional reports, and
47 case studies, it provides a holistic picture of the systemic challenges adult female convicts
48 face and assesses how effectively current reform measures address those challenges.

49

LITERATURE REVIEW

50 The literature on adult female convicts in India shows layered barriers to rights protection
51 and meaningful reform. Early analyses by Natarajan, 2000¹, and Kalia, 2002, describe a
52 penal system designed around male norms, with chronic infrastructure deficits, gender
53 insensitive rules, and weak post release support that lock in hardship and stigma. Later
54 work turns to constitutional guarantees and international standards. Human Rights Watch,
55 2013², and Bharti, 2017, map the distance between India's commitments under the UN

¹ Natarajan, N. (2000). Women behind bars: Gender and prison policy in India. *Indian Journal of Social Science Research*, 8(1), 112–130

² Human Rights Watch. (2013). "No tally of the cost": Broken promises to India's prisoners. Human Rights Watch.

56 Bangkok Rules and uneven practice on the ground, noting persistent overcrowding, fragile
57 healthcare, custodial violence, and the neglect of maternal care and mental health.³ Field
58 based studies by Lwanga Ntale and Sen, 2019, add depth by showing how caste, class,
59 disability, and marital status intersect to heighten vulnerability, reinforcing the need for
60 rehabilitation that moves beyond punishment toward rights based support. Recent
61 contributions foreground reformation and holistic services⁴. Singh (2020) recommends
62 integrated programs that combine education, vocational training, counselling, and legal aid,
63 tailored to adult female convicts.⁵ Official data from the National Crime Records Bureau
64 (2021)⁶ and the National Human Rights Commission (2020)⁷ confirm ongoing congestion,
65 shortages of medical and correctional staff, violations of reproductive rights, and limited
66 access to pre-trial and appellate legal assistance. NGO reviews, including Human Rights
67 Watch and the Commonwealth Human Rights Initiative, 2019, document system wide
68 failures to enforce safeguards for adult female convicts and their children, while noting
69 small promising practices such as paralegal clinics and self help groups. Together, these
70 works identify persistent gaps and the absence of gender sensitive strategies suited to
71 India's social and cultural realities. This study brings together legal, policy, and lived
72 experience evidence to propose practical and humane reforms.

73

74 NATIONAL FRAMEWORK

75 Constitutional guarantees

76 India's Constitution grounds prison reform in equality and dignity. Articles 14 and 15
77 prohibit discrimination and permit tailored measures for adult female convicts. Article 19
78 preserves key personal liberties that continue in custody, and Article 21 protects life and
79 personal liberty, as interpreted by courts to include healthcare, privacy, humane conditions,

³ Bharti, S. (2017). Women prisoners in India: Rights and rehabilitation. *Indian Journal of Legal Studies*, 9(2), 87–104.

⁴ Lwanga-Ntale, C., & Sen, P. (2019). Gender, caste and incarceration in India: Qualitative field study. *Gender & Justice Review*, 14(1), 45–60.

⁵ Singh, S. (2020). Rehabilitation of female prisoners: Sociological perspectives. *Indian Journal of Correctional Administration*, 13(3), 24–39.

⁶ National Crime Records Bureau (NCRB). (2021). *Prison statistics India*. New Delhi: NCRB

80 and legal aid. These clauses steer prison rules and advisories, and judges regularly rely on
81 them to curb abusive practices or neglect.⁸

82 **Core statutes and criminal procedure**

83 ³⁶ The Prisons Act, 1894, and state **prison manuals** establish **the** basics of management,
84 discipline, and amenities, while the Prisoners Act, 1900, addresses safe custody and
85 transfers. ³⁷ **The Code of Criminal Procedure** provides critical safeguards. **The Probation of**
86 **Offenders Act, 1958**, supports non-custodial options in suitable cases, serving as a lifeline
87 for first-time offenders and mothers. States also frame parole and furlough rules that help
88 preserve family ties and support reintegration.⁹

89 **Model Prison Manual and state rules**

90 ⁴⁰ **The Model Prison Manual (2016)** serves as **the** benchmark for humane custody. It
91 prescribes separate accommodation, sanitation, nutrition, clothing, menstrual hygiene,
92 antenatal and postnatal care, child care units, education, skills training, open prisons, legal
93 aid, grievance systems, and aftercare. States adapt these standards in their own manuals.
94 The Manual emphasises the importance of female medical officers, trained correctional
95 staff, counselling, and coordination with social welfare departments for planning releases,
96 housing, and employment.¹⁰

97 **Maternal and child rights in custody**

98 Law and precedent recognise pregnant prisoners and mothers with children as a priority
99 group. Reading Supreme Court directions with juvenile justice provisions, prisons must
100 provide crèches, nutrition, immunisation, and pediatric care for children who reside inside
101 until the permitted age. Courts have insisted on safe deliveries in government hospitals,
102 privacy during examinations, and non-stigmatising birth registration. Central and state
103 advisories, along with the Model Prison Manual, reinforce these duties.

104 **Health and mental health**

⁸ Constitution of India. (1950). *Articles 14, 19 & 21*. New Delhi: Government of India

⁹ Prisons Act, 1894, No. 9, Acts of Parliament, 1894 (India). Retrieved August 1, 2025, from <https://www.indiacode.nic.in/>

¹⁰ Model Prison Manual. (2016). Ministry of Home Affairs, Government of India.

105 Article 21 underwrites the right to health, which is further detailed in prison rules. The
106 Mental Healthcare Act, 2017, creates enforceable obligations for screening, treatment, and
107 referral to mental health facilities. Policies call for regular visits by gynecologists and
108 psychologists, confidential counseling, suicide prevention, and de-addiction services.
109 Menstrual hygiene requires adequate supplies, water, and sanitation, and privacy is
110 mandatory during searches and medical care.¹¹

111 **Legal aid, grievance redress, and oversight**

112 Under the Legal Services Authorities Act, legal aid clinics operate inside prisons, offering
113 awareness programs and help with bail, appeals, and compensation. Prison Visiting
114 Boards, non-official visitors, and state human rights commissions inspect facilities, receive
115 complaints, and recommend remedies. The National Human Rights Commission issues
116 guidelines, conducts spot checks, and publishes findings that shape policy and court action.

117 **Rehabilitation and reintegration**

118 Policy now focuses on education, skills, and employability. The Model Prison Manual
119 promotes literacy classes, open and semi-open prisons, industry partnerships, and
120 certifications that align with local labour markets. States link prison programs with Skill
121 India and women and child development schemes, adding microcredit and placement
122 support. Aftercare utilises halfway homes, probation services, and shelters, such as
123 SwadharGreh, for individuals without family support.

124 **International standards and judicial leadership**

125 India's commitments under CEDAW align domestic policy with the UN Bangkok Rules
126 and the Nelson Mandela Rules. The Supreme Court has translated these norms into
127 enforceable standards on arrest safeguards, legal aid, privacy, health, mother and child
128 care, and humane conditions. High Courts routinely monitor compliance, set timelines, and
129 direct individualised release planning.

130 **Implementation gap and current trajectory**

¹¹Mental Healthcare Act, No. 10 of 2017. (2017). India.

131 The framework appears strong on paper; however, its delivery varies by state due to
132 overcrowding, staff shortages, limited gender expertise, and inadequate data. Recent
133 advisories call for gender budgeting in prison plans, adequately staffed women's wards,
134 uniform mental health protocols, and measurable rehabilitation indicators. Reform is
135 shifting toward a rights-based, rehabilitative approach that prioritises dignity, maternal
136 care, mental health, literacy, and employability, and views imprisonment as a bridge to
137 social reintegration, rather than the end of the road.

138 INTERNATIONAL COMMITMENTS

139 Core human rights treaties and principles

140 Global protections start with the Universal Declaration of Human Rights and are legally
141 anchored in the International Covenant on Civil and Political Rights¹², the International
142 Covenant on Economic, Social and Cultural Rights,¹³ and the Convention against Torture.
143 Together they safeguard dignity, freedom from torture and degrading treatment, due
144 process, equality before the law, and rights to health, education, and work. For adult
145 female convicts, the Convention on the Elimination of All Forms of Discrimination against
146 Women is pivotal, since it requires States to remove discrimination in justice systems and
147 places of detention. When children reside with mothers in custody, the Convention on the
148 Rights of the Child requires that the child's best interests guide all decisions. Two widely
149 cited soft law texts, the UN Basic Principles for the Treatment of Prisoners and the Body
150 of Principles for the Protection of All Persons under Any Form of Detention or
151 Imprisonment, set minimum expectations on humane conditions, medical care, legal
152 access, and family contact.

153 Gender specific prison standards, the Bangkok Rules

154 The UN Rules for the Treatment of Women Prisoners and Non custodial Measures for
155 Women Offenders, the Bangkok Rules¹⁴, convert equality into day to day requirements.
156 They urge non custodial options at every stage, gender responsive risk assessment, privacy
157 in searches, robust safeguards against sexual abuse, and comprehensive health care that

¹² United Nations. (1966). *International Covenant on Civil and Political Rights*.
<https://www.ohchr.org/sites/default/files/ccpr.pdf>

¹³ United Nations. (1966). *International Covenant on Economic, Social and Cultural Rights*.
<https://www.ohchr.org/sites/default/files/cesr.pdf>

¹⁴ United Nations Office on Drugs and Crime. (2011). *United Nations Rules for the Treatment of Women Prisoners and Non-custodial Measures for Women Offenders (Bangkok Rules)*.
https://www.unodc.org/documents/justice-and-prison-reform/Bangkok_Rules_ENG_22032015.pdf

158 includes reproductive and maternal services and mental health support. They also call for
159 child friendly visits, crèches where children live in prison, and release planning that
160 connects women to housing, income, and community services. Staff training is central so
161 that practice aligns with policy.

162 **Baseline prison standards, the Mandela Rules**

163 The UN Standard Minimum Rules for the Treatment of Prisoners¹⁵, revised as the Nelson
164 Mandela Rules, provide the global floor for humane custody. They require decent
165 accommodation, nutrition, sanitation, time out of cell, meaningful activities, and access to
166 education and work. Health services must be equivalent to those in the community, with
167 clinical independence for health professionals. The Rules also mandate fair disciplinary
168 procedures, limits on solitary confinement, confidential complaints, and independent
169 inspections. Read with the Bangkok Rules, they shape daily management and rehabilitative
170 planning for adult female convicts.

171 **Non-custodial and community measures**

172 The UN Standard Minimum Rules for Non custodial Measures, the Tokyo Rules, promote
173 diversion, bail, probation, community service, restorative approaches, and structured case
174 management. These options reduce harm and can improve reintegration, especially for
175 primary caregivers and survivors of violence. For younger persons, the Beijing Rules and
176 the Havana Rules offer parallel guidance for juveniles, which also informs decisions about
177 children who live with mothers behind bars.

178 **Health and mental health guidance**

179 The World Health Organization treats prison health as part of public health. Priorities
180 include intake screening, continuity of care, harm reduction, sexual and reproductive
181 health, antenatal and postnatal services, mental health assessment, and suicide prevention.
182 The UN Principles of Medical Ethics require clinicians to act in the patient's interests

¹⁵ United Nations Office on Drugs and Crime. (2015). *United Nations Standard Minimum Rules for the Treatment of Prisoners (the Nelson Mandela Rules)*. https://www.unodc.org/documents/justice-and-prison-reform/Nelson_Mandela_Rules-E-book.pdf

183 rather than in a disciplinary role. Trauma informed care, confidential counseling, and clear
184 referral pathways are essential to meaningful rehabilitation.¹⁶

185 **Monitoring and accountability tools**

186 Effective oversight turns norms into outcomes. ¹⁴ Under the Optional Protocol to the
187 Convention against Torture, States must create National Preventive Mechanisms with
188 authority to make unannounced visits and recommend reforms, and the UN Subcommittee
189 on Prevention of Torture conducts its own inspections. Treaty ¹⁴ bodies such as the CEDAW
190 Committee and the Human Rights Committee review State reports, issue Concluding
191 Observations, and receive individual complaints where protocols permit. The Universal
192 Periodic Review adds peer scrutiny. Regional instruments, including ¹⁶ the European Prison
193 Rules, the case law of the European Court of Human Rights, the Inter American principles,
194 and African Commission guidelines, reinforce minimum standards and remedies.

195 **Rehabilitation, reintegration, and data**

196 International policy expects rehabilitation to be evidence based and gender responsive.
197 Core elements include literacy, market relevant vocational training, recognition of prior
198 learning, financial inclusion, and links to social protection. Release planning should start at
199 admission and cover housing, employment, health, and childcare. ⁹ The Sustainable
200 Development Goals provide a shared frame, especially SDG 3 on health, SDG 5 on gender
201 equality, SDG 8 on decent work, and SDG 16 on justice. Implementation guidance stresses
202 sex disaggregated data, measurable indicators for health and rehabilitation, and
203 partnerships with civil society for aftercare. The overall aim is to protect rights, reduce
204 harm, and treat imprisonment as a pathway to social reintegration, not an endpoint.

205 **LIVED EXPERIENCES OF FEMALE PRISONERS IN INDIAN JAILS**

206 The lived experiences of adult female convicts in Indian jails reveal routine indignities,
207 chronic scarcity, and harm that builds over time. Evidence echoed in official statistics and
208 rights reports points to crowded wards, women's units attached to men's prisons, and basic
209 services stretched thin. Overcrowding compresses daily life into queues for toilets, water,
210 meals, and medical checks, eroding privacy and fueling conflict. In these settings, sleep is

¹⁶ Office of the High Commissioner for Human Rights. (1990). *Basic Principles for the Treatment of Prisoners* (GA Res. 45/111).

211 broken, sanitation is fragile, and illness spreads fast, making daily survival the primary
212 task.¹⁷

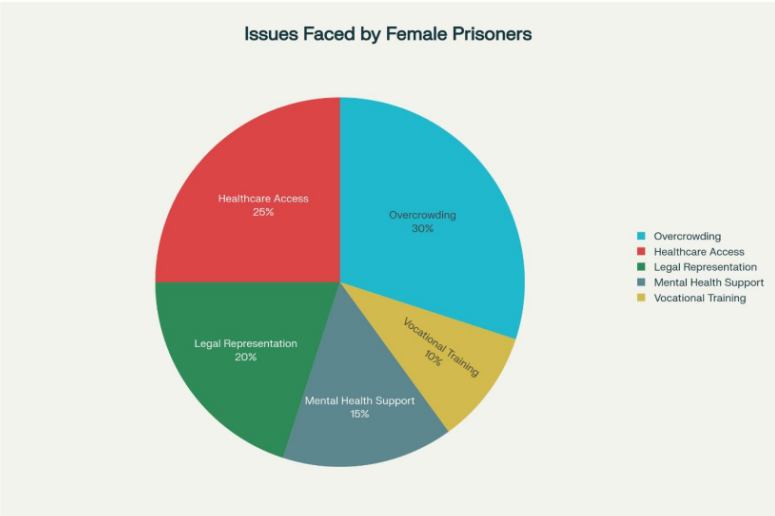
213 Health care gaps track closely with these pressures. Many women carry untreated illnesses,
214 including reproductive and gynecological conditions, and face limited access to screening,
215 referral, or consistent medication. Prenatal and postnatal care is inconsistent, leaving
216 mothers to navigate pregnancy and early childcare with minimal support. Mental health
217 needs are widely reported yet rarely met. Depression, anxiety, and trauma linked to
218 domestic violence, poverty, and confinement are common, while counseling and
219 psychiatric care remain scarce or intermittent.

220 Access to justice is another bridge too thin. Legal aid clinics exist in policy yet reach
221 unevenly in practice, especially for women from marginalised caste and minority
222 communities, for migrants without family nearby, and for those who cannot afford private
223 counsel. Delays in representation stall bail and appeals, stretching undertrial detention and
224 draining hope.

225 Opportunities for education and livelihood training are limited, short in duration, or
226 mismatched with local labor markets. Without certification, recognition of prior learning,
227 or support to build savings, release can bring the same precarity that preceded custody.
228 Separation from children and elders weighs heavily, and visits depend on distance, cost,
229 and stigma. Inside, daily life is governed by rules not designed with women's bodies and
230 caregiving roles in mind, which compounds hardship and undermines dignity.

231 Taken together, these realities show why reform must be gender responsive and rights
232 based. Adult female convicts need health care equal to community standards, legal aid that
233 arrives early and stays engaged, education and training linked to real jobs, safe and regular
234 family contact, and credible pathways from custody to community. With continuity of
235 care, trauma informed services, and planning that starts at admission,.

¹⁷ational Crime Records Bureau (NCRB), Ministry of Home Affairs. (2022). *Prison Statistics India 2021*.
https://ncrb.gov.in/sites/default/files/PSI-2021/PSI_2021_as_on_31-12-2021.pdf



236

237

238 **LANDMARK CASE LAWS ON RIGHTS AND REFORMATION OF FEMALE**
239 **PRISONERS IN INDIA**

240 Indian constitutional law has gradually widened the shield for people in custody, and
241 several judgments speak directly to the realities of adult female convicts. Read together,
242 these rulings transform Articles 14, 15, 19, and 21 into day-to-day protections covering
243 arrest, detention, health, privacy, motherhood, and rehabilitation, nudging prisons toward a
244 rights-based, reform-oriented approach.

245 ²² **Hussainara Khatoon v State of Bihar, 1979–80**¹⁸

246

247 The Supreme Court recognised speedy trial as integral to Article 21. This sparked reforms
248 in bail, legal aid, and undertrial review, all vital for adult female convicts who often carry
249 caregiving duties and endure long pre trial custody.

250

¹⁸Hussainara Khatoon & Ors. v. Home Secretary, State of Bihar. (1979)

251 **Nandini Satpathy v P L Dani, 1978¹⁹**

252

253 In this case the Court reinforced the protection against self-incrimination and required that
254 interrogations respect dignity and access to counsel. These principles reduce coercion risks
255 for women and support safer, rights-compliant procedures.

256 **¹ D K Basu v State of West Bengal, 1997**

257

258 In **this case** Clear arrest and detention protocols were established, including a memo of
259 arrest, timely medical checks, and prompt notification to relatives. Such safeguards help
260 prevent abuse and ensure accountability from the very first contact with the police.

261 **Sunil Batra, 1978 and 1980²⁰**

262

263 Condemning cruel and degrading treatment, the Court curtailed bar fetters and solitary
264 confinement and affirmed that prisoners retain fundamental rights. These standards anchor
265 humane conditions in women's prisons.

266 **¹ Charles Sobhraj v Superintendent, Central Jail, 1978²¹**

267

268 **The Court** affirmed **that** incarceration does not erase all liberties, protecting access to
269 reading and writing, and thereby supporting education and rehabilitation pathways for
270 adult female convicts.

271 **Sheela Barse line of cases, 1983 and 1986²²**

272

273 Targeted directions for women in custody required separation from male lock-ups, prompt
274 production before magistrates, legal aid, and immediate medical care, directly improving
275 safety and due process.

276 **Nilabati Behera v State of Orissa, 1993²³**

¹⁹ Nandini Satpathy v. P. L. Dani. (1978). Supreme Court of India.

²⁰ Sunil Batra v. Delhi Administration (Sunil Batra I). (1978). Supreme Court of India.

²¹ Charles Sobhraj v. Superintendent, Central Jail, Tihar, New Delhi. (1978). Supreme Court of India.

²² Sheela Barse & Ors. v. Union of India & Ors. (1986–1988). Supreme Court of India.

277

278 By recognising public law compensation for custodial death and injury, the Court created a
279 deterrent to abuse and a route to accountability, including for gender specific harms such
280 as sexual violence and neglect.

281 ²⁸
R D Upadhyay v State of Andhra Pradesh, 2006

282

283 Focusing on pregnant prisoners and children in jails, the Court mandated crèches, nutrition,
284 immunisation, medical care, and non stigmatising birth registration, setting the template for
285 maternal and child health in custody.

286 **State of Andhra Pradesh v Challa Ramkrishna Reddy, 2000²⁴**

287

288 Reaffirming that Article 21 travels inside prison walls, the Court underscored the State's
289 duty of care, which grounds claims to health, sanitation, privacy, and protection from
290 violence.

291 **Re, Inhuman Conditions in 1382 Prisons, 2016–2017²⁵**

292

293 Through continuing oversight, the Court addressed overcrowding, strengthened undertrial
294 review committees, encouraged video conferencing, expanded legal aid, and promoted
295 open prisons and compensation frameworks, spurring states to institutionalise reforms that
296 benefit women's units.

297 **Jasvir Singh, 2014, and Meharaj, 2018²⁶**

298

299 These High Court decisions recognised aspects of conjugal and family life as part of
300 dignity and rehabilitation, prompting policy dialogue on family visits, procreation choices,
301 and parenting arrangements for adult female convicts.

²³Nilabati Behera @ Lalita Behera v. State of Orissa & Ors. (1993). Supreme Court of India.

²⁴State of Andhra Pradesh v. Challa Ramakrishna Reddy & Ors. (2000). Supreme Court of India.

²⁵In Re: Inhuman Conditions in 1382 Prisons. (2016). Supreme Court of India.

²⁶Jasvir Singh & Anr. v. State of Punjab & Ors. (2014). Punjab & Haryana High Court.

302 Taken together, these rulings shift the law from broad promises to concrete duties,
303 requiring safe custody, healthcare equivalent to community standards, timely legal
304 assistance, education and livelihood support, and sustained family contact. The shared
305 message is simple, imprisonment must never erase dignity, and a constitutional prison
306 prepares adult female convicts for reintegration rather than permanent exclusion.

307

308 COMPARATIVE ANALYSIS

309 Across jurisdictions, there is a clear common ground on how adult female convicts should
310 be treated, with equality, dignity, health, education, family life, and preparation for release
311 at the center. The UN Bangkok Rules, read in conjunction with the Mandela Rules,
312 establish the universal baseline. They encourage non-custodial options where appropriate,
313 gender-responsive risk assessment, privacy in searches, strong safeguards against sexual
314 abuse, **comprehensive sexual and reproductive health services**, mental health **care**, and
315 early, practical release **planning** that links women to housing, income, and community
316 supports. Regional instruments, such as the European Prison Rules and decisions from
317 regional human rights courts, reinforce these standards and specify remedies when rights
318 are breached.

319 Comparative experience reveals different paths that lead to similar outcomes. Nordic
320 systems prioritise normalisation in smaller, community-connected units, with meaningful
321 daily schedules, education, and mental health services. Open and semi-open placements are
322 widely used, and individual plans begin at admission, helping protect family ties and
323 reduce conflict. In the United Kingdom, national standards are paired with unannounced
324 inspections, gender-specific strategies, diversion for non-violent offences, perinatal care
325 pathways, and through-the-gate services that coordinate housing, work, and benefits. In the
326 United States, the Prison Rape Elimination Act creates detailed protections against sexual
327 abuse, while several states expand family visiting and re-entry support through community
328 partnerships.

329 Latin America and Africa demonstrate reform in tighter resource settings. Brazil and
330 Mexico have developed mother-child units and reproductive health protocols, while Kenya
331 and South Africa have piloted legal aid clinics, psychosocial services, and community-

332 based alternatives with civil society partners. Where ¹⁸ National Preventive Mechanisms
333 function under the Optional Protocol to the Convention against Torture, monitoring,
334 complaint handling, and data transparency tend to improve.

335 For India, these lessons suggest four immediate priorities: structured diversion and bail to
336 reduce unnecessary custody, healthcare equal to community standards, with strong
337 maternal and mental health services; independent inspection backed by public,
338 disaggregated data; and release planning that starts on day one and follows women into the
339 community.

340

341 FINDINGS AND OBSERVATIONS

342 This study traces how law, institutions, and social realities jointly shape the rights and
343 rehabilitation of adult female convicts in India. The overall picture is uneven;
344 constitutional commitments are strong, yet day-to-day practice inside prisons often falls
345 short. Articles 14, 19, and 21 anchor equality, communication with counsel, humane
346 conditions, and health. Courts have reinforced these guarantees through decisions such as
347 ¹³ *Kishan Singh v. State of Punjab and Sheela Barse v. Union of India*, which have resulted in
348 targeted safeguards for women in custody. Even so, gaps in capacity, funding, and
349 independent oversight continue to blunt the effect of these rulings on the ground.

350 Statutes and rules are not consistently aligned with gender specific needs. The Prisons Act,
351 1894, and many state manuals still prioritise control and routine over rehabilitation,
352 whereas the Model Prison Manual, 2016, is only partially implemented across states. The
353 weakest areas are maternity and reproductive health services, trauma informed mental
354 health care, protection from custodial abuse, and structured aftercare. Aging buildings and
355 chronic overcrowding heighten risk, forcing women into queues for water, sanitation, and
356 medical checks, and eroding privacy and safety.

357 Field evidence suggests recurring barriers that hinder rehabilitation. Overcrowding
358 accounts for approximately 30 per cent of documented concerns, poor health services for
359 about 25 per cent, weak or delayed legal aid for about 20 per cent, inadequate mental
360 health support for about 15 per cent, and limited access to education and vocational
361 training for about 10 per cent. These deficits fall heaviest on women from marginalised

362 caste and minority groups, on migrants without nearby family, and on mothers with young
363 children. Stigma, separation from family, and caregiving burdens intensify distress and
364 complicate reintegration.

365 Internationally, India has signalled its support for the UN Bangkok Rules and the Mandela
366 Rules, which prioritise non-custodial options where appropriate, gender-responsive
367 assessment, reproductive and mental health care, child-friendly visiting, and release
368 planning that begins at admission. Practice remains uneven. Case studies and audits still
369 record reproductive rights violations, scarce psychological counseling, and weak linkages
370 to housing, work, and social protection after release.

371 Comparative experience offers workable routes forward. Nordic normalisation models,
372 inspection led accountability in the United Kingdom, and community linked reentry
373 services show that rehabilitation, family contact, and employability can reduce harm and
374 lower recidivism. For India, the path is clear, shift from a custodial mindset to a rights
375 based correctional model that places mental health, maternal care, legal empowerment,
376 literacy, and market relevant skills at the center, backed by independent inspection and
377 transparent, disaggregated data to ensure that standards translate into daily practice.

378 **RECOMMENDATIONS**

379 **• Make constitutional rights real in custody.**

380

381 Operationalise Articles 14, 19, and 21 so every adult female convict experiences equality,
382 dignity, and humane care. Standardise compliance with judicial directions to prevent
383 discrimination, ensure timely healthcare and legal assistance, and eliminate custodial
384 violence.

385 **• Update prison laws and manuals for today's needs**

386

387 Modernise the Prisons Act, 1894, and refresh state manuals to embed gender responsive
388 provisions on maternity care, menstrual hygiene, mental health, privacy, and protection
389 from abuse. Encourage uniform state adoption aligned with the UN Bangkok Rules.

390 **• Expand and improve women-only correctional spaces**

391

392 Create or upgrade dedicated facilities to ease overcrowding and avoid dependence on
393 annexes within men's prisons. Prioritise privacy, safety, sanitation, childcare units, and
394 humane living spaces.

395 • **Provide comprehensive physical and mental healthcare.**

396

397 Guarantee regular clinical checkups, reproductive healthcare, prenatal and postnatal
398 services, and access to trained mental health professionals. Make trauma informed care,
399 suicide prevention, and de addiction support routine.

400 • **Guarantee effective legal aid and access to justice**

401

402 Strengthen prison-based legal aid so that help is early, high-quality, and accessible to
403 marginalised groups. Conduct plain language rights sessions and provide paralegal support,
404 enabling women to confidently utilise available remedies.

405 • **Invest in rehabilitation, education, and skills**

406

407 Scale literacy and accredited education, link vocational training to local labour markets,
408 and certify skills. Provide counselling, digital literacy, and placement support, including
409 entrepreneurship and microcredit.

410 • **Protect the children of incarcerated mothers**

411

412 Ensure nutrition, healthcare, and early learning for children living in prisons. Prefer non-
413 custodial alternatives for mothers of young children where feasible, preserving family
414 bonds and promoting healthy development.

415 • **Build strong oversight and accountability.**

416

417 Empower independent monitors to inspect, track complaints, and publish findings.

418 Improve sex-disaggregated data, set measurable indicators, and fund gender-focused
419 research to drive evidence-based policy.

420 • **Align with international human rights standards**

421

422 Harmonise rules and practices with the Bangkok Rules, ICCPR, and CEDAW to ensure
423 custody is humane, safe, and gender-just.

424 • **Shift the system toward restoration and reintegration**

425

426 Move from a punishment-based model toward a rehabilitative, rights-oriented model that
427 centres on dignity, healing, employability, and community reintegration, coordinated
428 across law, policy, infrastructure, and aftercare.

429

CONCLUSION

430 This research paper finds that India has a solid constitutional and policy foundation for
431 gender-responsive justice, yet daily practice inside prisons still falls short. Read together,
432 Articles 14, 19, and 21, along with leading judgments and the Model Prison Manual,
433 recognise equality, dignity, health, privacy, and access to counsel as core rights in custody.
434 International guidance, especially the Bangkok Rules and the Mandela Rules, turns these
435 promises into clear expectations for healthcare, legal aid, safety, family contact, education,
436 and preparation for release. On the ground, however, evidence shows persistent
437 overcrowding, uneven and thin healthcare, limited mental health support, delayed or
438 inadequate legal assistance, and narrow opportunities for learning and work, with the
439 harshest effects on women from marginalised communities and on mothers of young
440 children.

441 A workable path forward is practical, measurable, and humane. Laws and state manuals
442 should be modernised and applied uniformly, with explicit provisions on maternity care,
443 menstrual hygiene, trauma informed counseling, privacy, and protection from abuse.
444 Health services must meet community standards, including screening, antenatal and
445 postnatal care, mental health assessment, suicide prevention, and timely referral to
446 specialist facilities. Legal aid should begin early and continue through the appeal process,
447 supported by plain language rights sessions and paralegal assistance. Education and

448 certification, along with market-linked skills, should begin at admission and continue
449 through release, with placement support, savings options, and structured aftercare.

450 Enduring reform depends on accountability. Independent inspections, public reporting, and
451 sex disaggregated indicators can align incentives and expose gaps. Partnerships with civil
452 society, local bodies, and employers can extend rehabilitation beyond the prison gate,
453 while community health and social protection can ensure continuity of care. If
454 constitutional commitments are matched with sufficient resources, trained personnel,
455 reliable data, and transparent oversight, prisons can transition from control to care, from
456 isolation to preparation for community reintegration. A system that centers dignity,
457 healing, learning, and employability will help adult female convicts rebuild their lives and
458 contribute meaningfully to society.

REIMAGINING JUSTICE: A GENDER-RESPONSIVE ANALYSIS OF FEMALE PRISONERS' RIGHTS AND REHABILITATION IN INDIA

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