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2 **Just Transition Pathways for Small-Scale Fisheries: A Carbon Footprint and Socio-**  
3 **Economic Assessment in Sindangan, Zamboanga del Norte**  
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5

6 **ABSTRACT**

7 This study examines the socio-demographic, livelihood, governance, and carbon-  
8 emission characteristics of small-scale fisheries across three coastal barangays in  
9 Sindangan, Zamboanga del Norte, empirical findings within social well-being, gendered  
10 livelihood, and fisheries sustainability frameworks. Results reveal gender-based labor  
11 roles, age and education-based differentiation in fishing participation, and widespread  
12 dependence on rented and non-registered vessels, reflecting structural constraints rather  
13 than individual choice or non-compliance. These conditions shape material, relational,  
14 and subjective well-being, reinforcing economic vulnerability and limited access to  
15 assets, governance mechanisms, and livelihood diversification. Analysis of fuel use and  
16 *CO<sub>2</sub> emissions* shows substantial site-level variation in carbon efficiency despite similar  
17 gears, vessels, and fishing distances, with trip frequency and operational practices  
18 emerging as key drivers of emissions intensity. Overall, the findings highlight the  
19 importance of integrated, locally grounded fisheries policies that address social equity,  
20 governance barriers, and operational efficiency to enhance both livelihood resilience and  
21 climate sustainability in small-scale fisheries.

22

23 **1. INTRODUCTION**

24 **1.1 Small-scale Fisheries in the Philippines**

25 Marine capture fisheries are central to Philippine food security, employment, and  
26 cultural identity. The country's archipelagic geography enables fisheries to support the  
27 livelihoods of 2.29 million fisherfolks (FishR, 2023; Philippine Fisheries Profile, 2023)  
28 and sustain protein intake for coastal and inland populations alike. Fisheries production in  
29 the Philippines includes municipal, commercial, and aquaculture sectors. Preliminary  
30 data in 2022 indicated that municipal fishing shared 25.8% of the total production of 4.3  
31 million MT compared to other sectors (BFAR, 2023; Ferrer., et.al., 2023).

32        The municipal fishers in the country are those fishing without or with boats within  
33 the 12 km – 15 km from the shoreline and expectedly capable of three (3) GT and below  
34 fish catch using active or passive gears (Ferrer., et.al., 2023; RA 10654). They are  
35 commonly viewed as small-scale fishers (Ferrer., et.al., 2023). Globally, small-scale  
36 fisheries contribute about half of fish catches. When considering catches destined for  
37 direct human consumption, the share contributed by the small-scale fisheries increases to  
38 two-thirds (FAO, Voluntary Guidelines for Securing Sustainable Small-Scale Fisheries,  
39 2015).

40        However, contemporary fisheries are increasingly dependent on fossil fuel  
41 propulsion, particularly diesel and petrol engines used in both municipal and registered  
42 commercial fleets (Sarmiento, et.al., 2021; Smith, et.al., 1982; Maiti, et.al, 2005). As a  
43 result, fishing activities contribute to national greenhouse gas (GHG) emissions, linking  
44 local livelihood practices to global climate challenges (Teh & Sumaila, 2007).

45        The Philippines has committed to reducing GHG emissions. However, the  
46 national decarbonization agenda has largely ignored the fishing industry, in part because  
47 of a lack of carbon accounting data and worries that its policies might negatively impact  
48 the livelihoods of fishermen. Fuel price volatility, overfishing and the degradation of  
49 marine ecosystems (Mualil, et.al., 2014) have already made fishing households more  
50 economically vulnerable, especially small-scale and municipal fishermen (Salayo, et al.,  
51 2012). According to research, fishing effort and fuel consumption rise as fish biomass  
52 decreases, increasing carbon emissions per unit of catch (Ferrer et al., 2022; World Bank,  
53 2017). As a result, emissions reduction and ecological conservation are closely related  
54 rather than distinct issues.

55        Conversely, making sure that decarbonization in fisheries is socially-just becomes a  
56 challenge. A shift that lowers emissions, but compromises livelihood security runs the  
57 risk of perpetuating poverty, inequality, and food insecurity which are outcomes that are  
58 at odds with the more general goals of sustainable development.

59

60

61        *1.2 Carbon Emissions Intensification and Fisheries Fuel Use*

62 Iribarren et al., (2010) and Dineshbabu et al., (2024) in their study reveals  
63 that fossil fuel combustion from fishing operations constitutes most emissions in capture  
64 fisheries, often accounting for 70–95% of total life-cycle carbon footprint. The absence of  
65 standardized carbon footprint accounting methodologies like the use of fuel logs and GPS  
66 monitoring is the gap which is pronounced in small-scale or artisanal fishing (Brewer,  
67 2008). Also, some studies suggest that carbon accounting helps you find your hot spots  
68 and pinpoint where to target reductions (Ferrer, et.al., 2022; Salayo, et.al., 2012; Brewer,  
69 2008; Iribarren, et.al., 2010).

70 The depletion of fish biomass below biologically optimal levels increases fishing  
71 effort, fuel consumption, and subsequent carbon emissions (World Bank, 2017). Ferrer et  
72 al. (2022) empirically demonstrated that small-scale fisheries exhibit significantly higher  
73 carbon intensity when operating in overfished waters, revealing an inherent ecological-  
74 economic-climate feedback loop.

75 Resource state dependent effects also operate through their influence on fisher  
76 fuel use and gear type that affect the amount of carbon released per unit fishing effort.  
77 Increased emissions and decreasing distributions seasonal of these resources strengthen a  
78 livelihood vulnerability, particularly for small-scale fishers whose ability to adapt is  
79 limited due to lack of financial resources and ecological variability. These pressures  
80 shape governance responses such as regulation, capacity building and incentives for low-  
81 carbon technologies which influence these communities trajectories of social-ecological  
82 change (Allison, et.al., 2001; Bennett, et.al., 2015; Cinner, et.al., 2018; Geels, et.al.,  
83 2011; Kroodsma, et.al., 2018; Mahon, et.al., 2020; Ostrom, et.al., 2009; Parker, et.al.,  
84 2018; Sala, et.al., 2018; Zhou, et.al., 2010).

85 Results from the study of Agosto, et.al., (2024), *Assessment on the Marine*  
86 *Capture Fisheries of Sindangan, Zamboanga Del Norte: Vessels, Gears And Species*  
87 *Caught, (unpub.)* found out that 93% of fisherfolk utilize motorized boats, while only 7%  
88 operate non-motorized boats in the three (3) barangays of Zamboanga del Norte namely  
89 Gampis, Lawis, Bantayan.

90 According to Sarmiento, et., al. (2021), motorized boats are typically preferred  
91 due to their improved mobility, efficiency, and range, which allow fishermen to go farther  
92 into offshore fishing grounds and increase their CPUE. By cutting down on travel time

93 and providing access to more varied and abundant fish stocks, motorization in small-scale  
94 fisheries greatly improves income generation (Smith, et.al., 1982). And this causes  
95 depletion of nearshore fish stocks (Pauly, 1997).

96 However, reliance on motorized boats may have environmental implications.  
97 Extended fishing range enabled by engines may contribute to overfishing if not regulated,  
98 and the use of gasoline or diesel-powered engines contributes to marine pollution and  
99 carbon emissions (Teh & Sumaila, 2007).

100

### 101 *1.3 Socioeconomic Vulnerability*

102 Small-scale fishers often experience limited access to capital, unstable earnings,  
103 exposure to climate hazards, and weak bargaining power in markets (Salayo et al., 2012;  
104 Sadekin,et.al.,2018).

105 Income levels also reflect the degree of exposure to livelihood risks. According to  
106 Pomeroy and Andrew (2011), small-scale fisherfolk are particularly vulnerable to  
107 economic shocks due to the seasonality of fish catch, natural disasters, and policy shifts  
108 in fisheries governance.Low income among fisherfolk is a common issue in small-scale  
109 fisheries associated with limited access to modern fishing equipment, lack of post-harvest  
110 facilities, fluctuating fish prices, overfishing, and environmental degradation (Béné,  
111 2006; Allison & Ellis, 2001).

112 Salayo et al. (2012); Ferrer, et.al., (2022), further highlight that small-scale  
113 fisheries generally including the Philippines are not only biologically overexploited but  
114 also socio-economically vulnerable, making the balance between conservation and  
115 livelihood particularly delicate.

116

### 117 *1.4 Just Transition in Decarbonization*

118 Co-management organizations, community quota systems, and targeted subsidies  
119 can support fair low-carbon transitions, as demonstrated by comparative examples from  
120 Japan, Korea, India, and the UK (Tsurita., et.al., 2018; Kim, et.al., 2023). These highlight  
121 the necessity of transition frameworks in fisheries governance that are phased, financially  
122 supported, and participatory.

123 For Philippine fishing vessels, particularly at the municipal level, there is  
124 presently no standardized carbon emission profiling system. There are currently no  
125 institutional support systems, community engagement frameworks, or livelihood  
126 safeguards in place to encourage low-carbon transitions in fisheries. The mitigation may  
127 come with increased operating costs, exclusion from fishing grounds or dropping fishing  
128 revenues in the absence of a Just-transition framework.

129 Decarbonization failure, however, constitutes long term erosion of livelihood as  
130 well as increased carbon intensity and ecological decline. This research contributes to  
131 Sustainable Development by linking carbon accounting (SDG 7,13,14), livelihood  
132 resilience (SDG 8), and just transition governance (SDG 10) within the fisheries sector. It  
133 provides empirical evidence for policymakers and resource managers to design  
134 decarbonization strategies that are not only environmentally sound but also socio-  
135 economically just. The findings can directly inform BFAR policy programming,  
136 strengthen the implementation of FishR and BoatR, LGU coastal resource management  
137 planning, fisher cooperatives' fuel and gear investments, and climate adaptation  
138 initiatives in coastal zones. The aim of this study is therefore to quantify fuel consumption  
139 and calculate carbon emissions, to assess demographic and socio-economic conditions  
140 among fishing households, then finally proposing a Just- transition pathway for  
141 Philippine fisheries based on empirical emission patterns, socio-economic conditions, and  
142 governance feasibility.

143

## 144 **2. MATERIALS AND METHODS**

### 145 *2.1 Study Site and Data Collection*

146 Sindangan is characterized by high fisheries dependence, fluctuating catch  
147 volumes, limited livelihood diversification, and observable effects of fuel price volatility  
148 on fishing effort. The research was conducted in barangay Gampis, Lawis, and Bantayan,  
149 Sindangan, Zamboanga del Norte ([Figure 1](#)).

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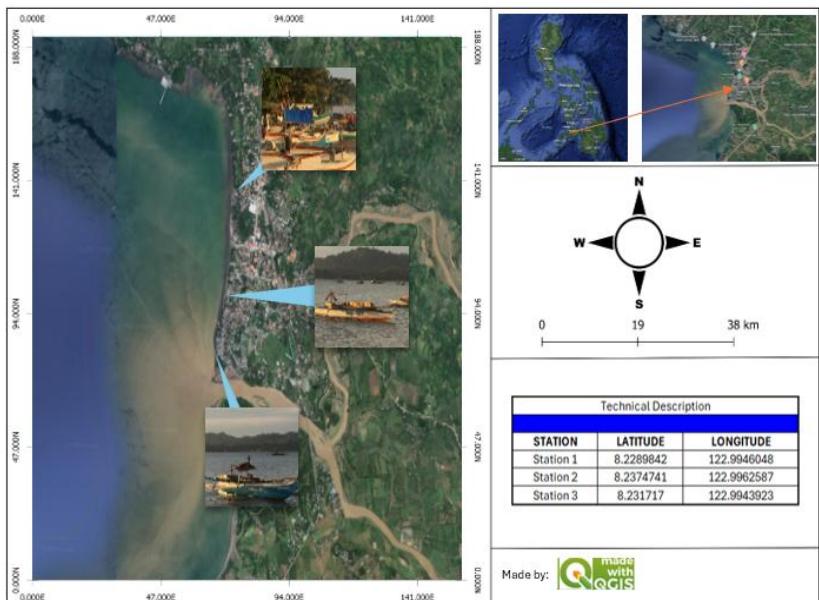
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165 **Figure 1.** Map showing the locations for the focused areas.

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167 Data on socio-economic information in the study sites were collected using the  
 168 Guidelines on the Collection of Demographic and Socio-economic Information on  
 169 Fishing Communities for Use in Coastal and Aquatic Resources Management of the Food  
 170 and Agriculture Organization (FAO). The study surveyed the family structure and  
 171 dynamics, age, education, fishing vessel ownership/rent, and registration  
 172 status. Moreover, carbon emission calculation explored the 2006 Intergovernmental Panel  
 173 on Climate Change's (IPCC). IPCC Energy units were used in the calculation ([Table 1](#)).

173

**Table 1.** IPCC Energy Units

|                   | NCV, TJ/Gg | Carbon content, kg/GJ | Default CO <sub>2</sub> EF, kg/TJ |
|-------------------|------------|-----------------------|-----------------------------------|
| Biomass (wood)    | 15.6       | 30.5                  | 112 000                           |
| Peat              | 9.76       | 28.9                  | 106 000                           |
| Lignite           | 8.9        | 27.6                  | 101 000                           |
| Anthracite        | 26.7       | 26.8                  | 98 300                            |
| Coking coal       | 28.2       | 25.8                  | 94 600                            |
| Residual fuel oil | 40.4       | 21.1                  | 77 400                            |
| Diesel oil        | 43         | 20.2                  | 74 100                            |
| Motor gasoline    | 44.3       | 18.9                  | 69 300                            |
| Natural gas       | 48         | 15.3                  | 56 100                            |

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175 Participants were given a matrix and recorded their fuel use and trip activity. This  
176 provided a powerful lens for understanding the intertwined ecological and carbon  
177 implications of small-scale fisheries.

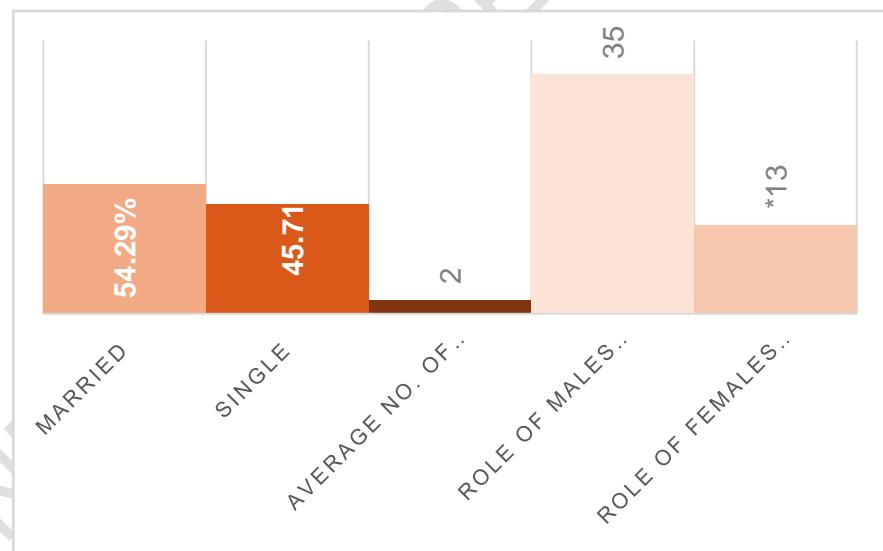
178 Furthermore, carbon efficiency was calculated following the works of Zeigler,  
179 et.al., 2013 and 2019, it provided the relationship of fish catch and carbon emission, and  
180 fishing gears were identified using the classification and illustrated definition of fishing  
181 gears of FAO and the Field Guidebook on Philippine Fishing Gears by Monteclaro, et.al.,  
182 2017, this supported the assumption on catch per unit effort.

183

184 **3. RESULTS**

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186 Family structure and dynamics are fundamental to small-scale fisheries, as fishing  
187 households function as integrated social and economic units where labor allocation,  
188 decision-making, and risk management are embedded in kinship relations (FAO, 2015;  
189 Allison & Ellis, 2011; Bene, et.al., 2007).



199 **Figure 2.** Family structure and dynamics surveyed in Gampis, Lawis, and  
200 Bantayan.

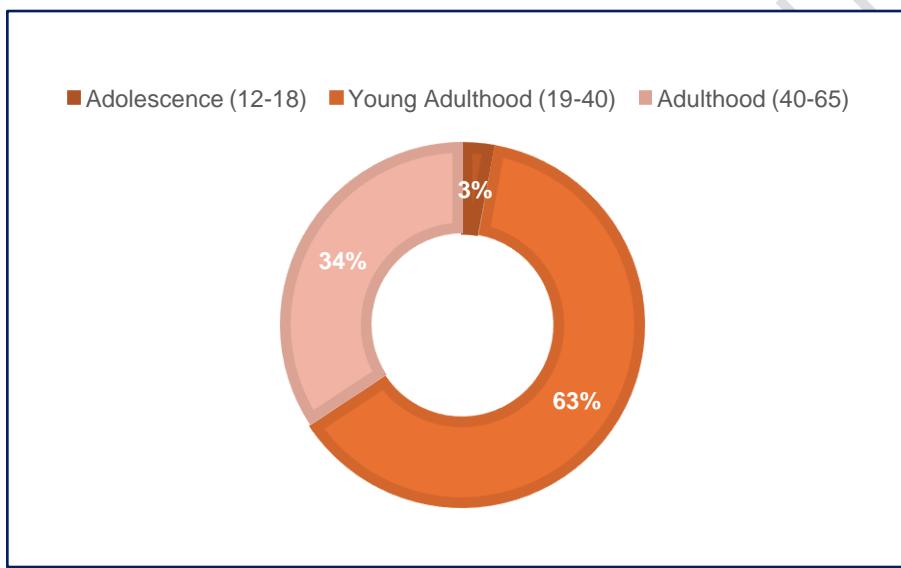
201 *\*Perceived role of females based on the demographic and socio-economic survey  
202 questionnaire.*

203 *Figure 2* presents a demographic and role-based view of a surveyed group,  
204 revealing a community where marriage is slightly more common than being single, as

205 indicated by the 19 married versus 16 single respondents. The average family size is  
206 compact, with 2 children per household. The primary responsible for fishing are assumed  
207 by males (35 individuals), while females (13) are perceived to primarily engaged in  
208 domestic and caregiving roles.

209

210 Age-disaggregated profiling enables more accurate socio-economic analysis,  
211 targeted policy and development interventions, and a clearer understanding of  
212 intergenerational continuity and sustainability in small-scale fisheries (FAO, 2015;  
213 BFAR, 2024).



224 **Figure 3.** Age profile categorized as adolescence, young adulthood, and  
225 adulthood.

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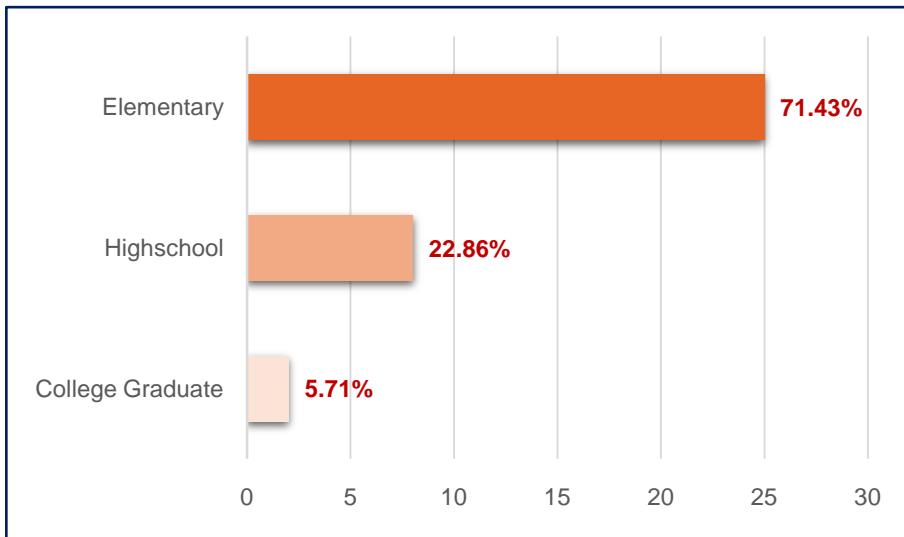
227 The data shows a concentration in Young Adult (19-40), which comprises the  
228 majority with 22 individuals, suggesting this is the primary productive and physically  
229 demanding cohort. The presence of 12 individuals in the Adulthood bracket (40-65)  
230 indicates experienced fishers continue in the occupation. The near absence of adolescents  
231 (1) could reflect legal working age restrictions, a cultural shift toward education over  
232 early entry into fishing, or a lack of youth engagement, posing concern in the transfer of  
233 intergenerational knowledge.

234 Profiling educational attainment across different levels enables policymakers and  
235 development practitioners to tailor extension services, co-management strategies, and  
236 livelihood programs according to learning capacities and aspirations, supporting  
237 sustainability, resilience, and inclusive development in small-scale fisheries (FAO, 2015;  
238 Pomeroy & Andrew, 2011; FAO, 2018; Chuenpagdee, et.al., 2006).

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**Figure 4.** Educational background.

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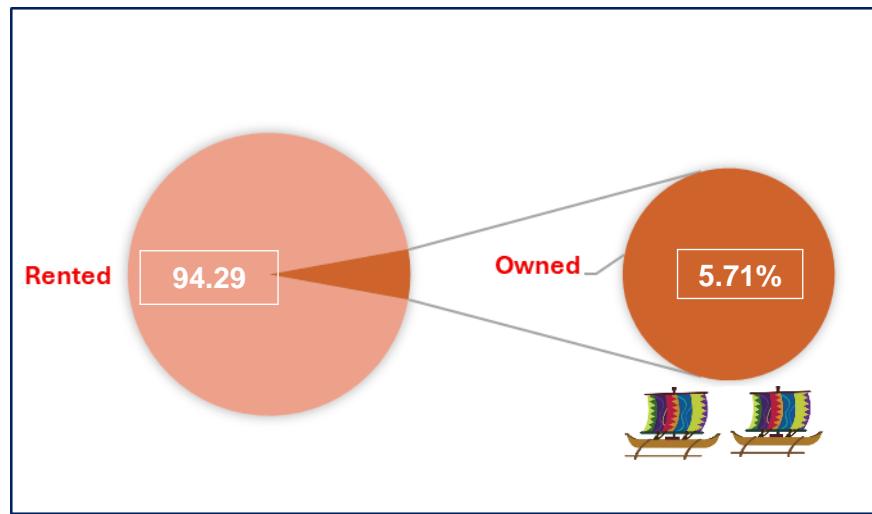
This data reveals a significant educational disparity within small-scale fisheries, with the vast majority (71.4%) of individuals possessing only an elementary-level education, followed by a modest segment (22.9%) who have completed high school, and a very small minority (5.7%) who are college graduates. The low percentage of college graduates highlights a critical gap in higher-level technical, business, or scientific expertise within the community, potentially hindering innovation, advocacy, and sustainable practices.

257

258

As emphasized in key references like FAO's SSF Guidelines (2015) and analyses by Bene (2003) and Crona, et.al., (2010), detailed ownership and rental data is foundational step toward implementing context-sensitive management that balances ecological resilience with social justice in small-scale fisheries. Owners retain a larger share of catch profits and have greater access to fishing grounds, while renters or laborers

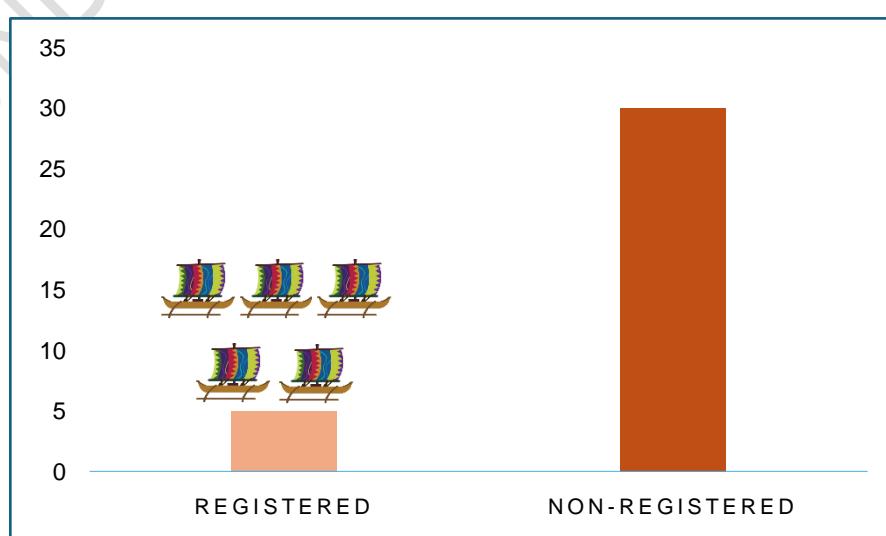
263 face economic dependency and limited capital accumulation (Muslim, et.al., 2023; Arias-  
264 Schreiber, et.al., 2018).



**Figure 5.** Fishing vessel ownership and rent.

275 The data indicates 33 vessels (approximately 94.3%) are rented, while only 2  
276 vessels about 5.7% are owned, yielding a rental-to-ownership ratio exceeding 16:1. This  
277 strong predominance of vessel rental suggests a structural preference for minimizing  
278 capital investment and maintaining operational flexibility.

279  
280 Fishing vessel registration in small-scale fisheries is essential for sustainable  
281 management, legal recognition, and improved livelihoods. It provides an official record  
282 of all operating vessels, enabling authorities to monitor fishing effort, enforce regulations,  
283 and provide accurate information. Which are critical for ecosystem-based fisheries  
284 management (FAO, 2015; Allison, et.al., 2012; RA 10654; Bene, et.al., 2016).



**Figure 6.** Fishing vessel registration status.

293       Based on the data, non-registered fishing vessel constitutes 30 vessels making up  
294 approximately 85.7% of the total and only 14.3% with fishing vessels that are registered.  
295 This suggests a large informal or unregulated sector operating outside official oversight,  
296 which can undermine sustainable fisheries management, compromise crew safety and  
297 labor rights and lead to inaccurate catch data that hinders effective resource conservation.  
298

299 **Table 2.***CO<sub>2</sub> emissions in kg CO<sub>2</sub> for 15 km.*

| <i>Sampling Sites</i>           | <i>Fuel type</i> | <i>Distance</i> | <i>Fishing Gear</i> | <i>Average Fuel Consumption/ L</i> | <i>Average Trips</i> | <i>CO<sub>2</sub> Emissions for 15 km</i>               |
|---------------------------------|------------------|-----------------|---------------------|------------------------------------|----------------------|---|
| <b>Brgy. Gampis</b><br>(n=10)   | Gasoline         | 12-15 km        | Gillnets (pukot)    | 10 L                               | 1                    | *22.7 kg CO <sub>2</sub>                                |
| <b>Brgy. Bantayan</b><br>(n=10) | Gasoline         | 12-15 km        | Gillnets (pukot)    | 10.3 L                             | 1                    | *23.4 kg CO <sub>2</sub>                                |
| <b>Brgy. Lawis</b><br>(n=15)    | Gasoline         | 12-15 km        | Gillnets (pukot)    | 20.47 L                            | 3                    | 46.5 kg CO <sub>2</sub> x 3 = *139.5 kg CO <sub>2</sub> |

\*CO<sub>2</sub> emissions = amount of fuel (L) x Gasoline EF(2.27 kg CO<sub>2</sub> per liter)

\*1 trip = 15 km (municipal waters)

300

301       Table 2 illustrates the calculated CO<sub>2</sub> emissions from small-scale fishing  
302 operations across three barangays, revealing significant variation primarily driven by  
303 differences in the volume of fuel consumed per trip and the frequency of trips. While all  
304 sampled fishers used gasoline-powered boats to travel 12-15 km into municipal waters  
305 using gillnets, the average fuel consumption per trip varied notably from 10 liters in Brgy.  
306 Gampis to over 20 liters in Brgy. Lawis. Consequently, the CO<sub>2</sub> emissions for single 15  
307 km trip, calculated using standard gasoline emission factor, ranged from approximately  
308 22.7 kg to 46.5 kg. The most substantial total emissions, however, came from Brgy.  
309 Lawis, where an average of 3 trips per reporting period multiplied its per trip emissions  
310 of 46.5 kg CO<sub>2</sub> to a total of 139.5 kg CO<sub>2</sub>, demonstrating that trip frequency is a critical  
311 multiplier in the overall carbon footprint of these fishing activities.

312

313

314

315 **Table 3.** Carbon efficiency (*fish to emission ratio*).

| Samling Sites                  | CO <sub>2</sub> Emissions for 15 km | Average Catch/kg           | Carbon Efficiency                |
|--------------------------------|-------------------------------------|----------------------------|----------------------------------|
| Brgy. Gampis( <i>n</i> =10)    | 22.7 kg CO <sub>2</sub>             | 39 kg                      | *1.72 kg fish/kg CO <sub>2</sub> |
| Brgy. Bantayan ( <i>n</i> =10) | 23.4 kg CO <sub>2</sub>             | 63 kg                      | *2.7 kg fish/kg CO <sub>2</sub>  |
| Brgy. Lawis( <i>n</i> =15)     | 139.5 kg CO <sub>2</sub>            | 22.27 kg x 3 =<br>66.81 kg | *0.48 kg fish/kg CO <sub>2</sub> |

$$\text{*Carbon efficiency} = \frac{\text{Catch (kg)}}{\text{CO}_2 \text{ emissions}}$$

316 *Table 3* compares the carbon efficiency of 3 fishing sites, showing that Brgy.  
 317 Bantayan is the most efficient, producing 2.7 kg of fish per kg of CO<sub>2</sub> emitted, due to a  
 318 high average catch of 63 kg with relatively low emissions of 23.4 kg CO<sub>2</sub>. Brgy. Gampis  
 319 is moderately efficient (1.72 kg fish/kg CO<sub>2</sub>), while Brgy. Lawis is the least efficient  
 320 (0.48 kg fish/kg CO<sub>2</sub>), as it emits substantially more CO<sub>2</sub> (139.5 kg) for a catch of 66.81  
 321 kg, indicating a much higher carbon footprint per unit of fish harvested.

322

323 **4. DISCUSSIONS**

324

325 *4.1 Demographic and socio-economic Profile*

326 The demographic and role-based trends shown in *Figure 2* can be better understood  
 327 when viewed through the lens of Coulthard, et.al., (2011) social well-being framework  
 328 and Weeratunge, et.al., (2010) gendered livelihoods perspectives. The clear division, with  
 329 men primarily engaged in fishing and women focused on domestic and caregiving roles,  
 330 highlights how small-scale fisheries livelihoods are shaped by culturally defined gender  
 331 norms rather than solely by economic factors. The slightly higher proportion of married  
 332 respondents (54.29%) and small average household size (average of 2 children) further  
 333 emphasize the relational aspect of well-being, this suggests that household cooperation  
 334 and gender-based division of labor play a key role in building resilience amidst livelihood  
 335 uncertainty (Coulthard, et.al., 2011; Weeratunge, et.al., 2010; Kleiber, et.al., 2013).

336 Age-disaggregated profiling provides a more precise socio-economic analysis,  
 337 enabling targeted policy and development interventions, while offering a better  
 338 understanding of intergenerational continuity and sustainability in small-scale fisheries

339 (FAO, 2015; BFAR, 2024). Adolescents (3%) are often involved in family-based fishing,  
340 gleaning, or post-harvest activities, making age data crucial for understanding transfer  
341 across generations, balancing education and work, and addressing child labor concerns  
342 (FAO, 2015; Fry, et.al., 2021). Young adults form the backbone of the labor force driving  
343 innovation, adaptation, and livelihood diversification. As shown in [Figure 3](#), they make  
344 up 63% of the workforce, meaning their age-specific involvement significantly impacts  
345 fishing efforts, productivity, and resilience to environmental and economic challenges  
346 (Arulingam, et.al., 2019; Suh, et.al., 2023). Meanwhile, adults (34%) in the three  
347 barangays, possess accumulated ecological knowledge and take on leadership roles in  
348 household and community governance, influencing co-management, compliance, and  
349 long-term resource stewardship (FAO 2015; Reis-Filho, et.al., 2025).

350 With similar importance, fishers with only elementary-level education (71.43%  
351 according to [Figure 4](#)) often rely on traditional ecological knowledge and family-based  
352 fishing practices. While these are vital for local resource stewardship they may limit  
353 access to written regulations, formal training, and alternative livelihood opportunities  
354 (Allison & Ellis, 2001; Bene, et.al., 2016). Those with a high school education  
355 (22.86%) typically have a better understanding of fisheries policies, are more likely to  
356 adopt improved fishing gear and post-harvest technologies, and tend to engage in  
357 community-based management and cooperatives (FAO, 2015; Pomeroy & Andrew,  
358 2011). College educated individuals, though fewer in the three barangays (5.71%), play a  
359 crucial role in leadership, enterprise development, value-chain enhancement, and  
360 connecting fishing communities with government agencies, NGOs, and markets. They are  
361 also more likely to diversify their livelihoods, which helps alleviate overfishing on fishery resources  
362 (FAO, 2018; Chuenpagdee, et.al., 2006).

363

364 Ownership status plays a significant role in fishers' income, economic security, and  
365 resilience. Vessel owners typically retain a larger share of catch profits and have better  
366 access to fishing grounds, while renters or laborers are more economically dependent and  
367 face challenges in accumulating capital (Muslim, et.al., 2023; Arias-Schreiber, et.al.,  
368 2018). The overwhelming reliance on rented fishing vessels (94.3%) compared to owned  
369 vessels (5.7%) in [Figure 5](#), suggests that the fleet is shaped more by capital constraints

370 than by ownership preference. This aligns with finding by Muslim, et.al., (2023), which  
371 show that limited vessel ownership is linked to lower net incomes and on going poverty  
372 among small-scale fishers, as rental arrangements increase operating costs and restrict  
373 limit asset accumulation. Viewed through the social well-being framework of Voyer,  
374 et.al., (2017), this pattern has broader implications than just by income. From a material  
375 well-being perspective, dependence on rented vessels indicates weak livelihood security  
376 and diminished long-term resilience.Relationally, it creates a dependence on vessel  
377 owners of financiers, reducing autonomy and bargaining power. Subjectively, it can erode  
378 perceptions of stability and future prospects. Therefore, the dominance of rented vessels  
379 highlights a structural vulnerability that limits both economic performance and overall  
380 fisher well-being. This underscores the need for fisheries policies that promote equitable  
381 access to productive assets and ensure long-term livelihood sustainability.

382

383 On a sustainability note, data from registered vessels support scientific research and  
384 policy planning by providing accurate information on fleet composition, capacity, and  
385 spatial distribution, which is critical for ecosystem-based fisheries management.Building  
386 the discussions from the findings of Peralta-Milana, et.al., (2012), the data based on  
387 Figure 6,provides strong empirical support for interpreting the high proportion of non-  
388 registered fishing vessels (85.7%) as a manifestation of structural and governance  
389 constraints rather than simple non-compliance. The study shows that when fisheries  
390 registration and licensing were centralized at the municipal level, compliance was  
391 extremely low due to transportation costs, time burdens, literacy limitations, and mistrust,  
392 especially fears that registration would lead to taxation or increased surveillance (Peralta-  
393 Milana, et.al., 2012; Digal & Palencia, 2017). The absence of registration also excludes  
394 fishers from formal markets, licensing-based incentives, and conservation program,  
395 reinforcing cycles of informality and marginalization (Digal & Palencia, 2017).

396

#### 397 4.2 Carbon emissions and Efficiency

398 Consequently, the data on fishing vessel ownership and registration is part of the  
399 equation to the calculated *CO<sub>2</sub> emissions*from small-scale fishing operations across the  
400 three barangays which reflect patterns consistent with broader assessments of fisheries'

401 reliance on fossil fuels, where direct fuel use constitute the dominant source of energy  
402 consumption and emissions (Tyedmers, et.al., 2005; Crona, et.al., 2023). Despite  
403 operating similar gasoline-powered boats, traveling comparable distances (12-15 km),  
404 and using the same fishing gear (gillnets), substantial variation in fuel consumption per  
405 trip was observed, ranging from approximately 10 liters in Brgy. Gampis to over 20 liter  
406 in Brgy. Lawis. Such variability in Table 2, parallels global findings that fuel-use  
407 intensity can differ markedly among fisheries with similar targets and technologies,  
408 reflecting differences in operational efficiency and fishing effort (Tyedmers, et.al., 2005;  
409 Nooraiepour, et.al., 2025; Sumaila, R.U., 2024). Importantly, the results demonstrate that  
410 trip frequency acts as a critical multiplier of emissions, as evidenced by Brgy. Lawis,  
411 where higher per-trip fuel consumption combined with an average of three trips per  
412 reporting period produced the highest cumulative emissions (139.5 kg  $CO_2$ ). This  
413 supports evidence that increasing fishing effort, rather than distance alone, drives  
414 importance of managing fuel use and trip frequency even within small-scale municipal  
415 fisheries (Tyedmers, et.al., 2005;Mahon, et.al., 2020; Ferrer, et.al., 2022; Ziegler, et.al.,  
416 2019; Sarmiento, et.al., 2021).

417

418 Moreover, the carbon efficiency differences observed among the three fishing sites  
419 Table 3 are consistent with broader findings in fisheries emissions research, particularly  
420 regarding the strong influence of operational practices on fuel use and carbon intensity.  
421 Brgy. Bantayan's high carbon efficiency (2.7 kg  $CO_2$ ) reflects a favorable balance  
422 between catch volume and fuel-related emissions, aligning with evidence that fisheries  
423 achieving higher catch rates with relatively low fuel inputs exhibit substantially lower  
424 carbon footprints per unit of harvest. In contrast, Brgy. Lawis demonstrates markedly  
425 lower efficiency (0.48 kg fish per kg  $CO_2$ ), emitting more than five times the  $CO_2$  of  
426 Bantayan for a comparable catch. This pattern mirrors findings highlighted by *Ziegler,  
427 et.al., 2013 and 2019*, who emphasize that fuel use and emissions are poorly predicted by  
428 effort alone and are instead strongly shaped by how engines are operated, fishing  
429 methods employedand contextual factors such as gear type (Parker, et.al., 2015), and  
430 stock conditions. High emissions relative to catch in Brgy. Lawis may therefore indicate  
431 inefficient operational profiles such as longer engine run times, higher fuel consumption

432 per fishing trip, or less effective harvesting strategies rather than differences in catch  
433 volume (Tyedmers, et.al., 2005; Freon, et.al., 2014).

434 The intermediate efficiency observed in Brgy. Gampis (1.72 kg fish per kg  $CO_2$ )  
435 further supports the argument that fisheries performance exists along a spectrum rather  
436 than fitting into simplistic categories. The site-level variation evident **Table 3** reinforces  
437 the value of localized, data-driven assessments of carbon efficiency rather than relying  
438 solely on generalized effort-based or sector-level models. Overall, the results underscore  
439 that improving carbon efficiency in fisheries is not solely a matter of increasing catch, but  
440 of optimizing fuel use relative to harvest outcomes (Avadi, et.al., 2013). As emphasized  
441 in the works of *Zeigler, et.al.*, strategies such as reducing unnecessary engine operation,  
442 improving gear efficiency, and aligning fishing effort with stock availability are critical to  
443 lowering emissions intensity. The contrast between Brgy. Bantayan and Brgy. Lawis  
444 illustrates how site-specific practices can lead to substantially different climate impacts,  
445 even where total catches are similar.

446

## 447 **5. CONCLUSIONS**

448

449 This study demonstrates that livelihood structures, assets access, governance  
450 arrangements, and carbon efficiency in small-scale fisheries are significantly linked and  
451 socially embedded. However, this study is not conclusive to its objectives since there  
452 were only 35 respondents who consented to participate but can best reflect in a case  
453 study. The researcher recommends bigger sample size and longer sampling duration; and  
454 further exploration on stock conditions, fishing methods, types of gear used and engine  
455 operations.

456 Gender-based division of labor, age-specific roles, and education levels shape not  
457 only fishing practices but also the distribution of risks, benefits, and adaptive capacity  
458 within households and communities. The dominance of rented and unregistered vessels  
459 reflects structural constraints such as capital limitation, governance barriers, and  
460 institutional exclusion rather than individual non-compliance, reinforcing economic  
461 vulnerability and limiting long-term resilience.

462 The observed variation in fuel use and carbon efficiency across barangays further  
463 highlights that emissions in small-scale fisheries are driven less by technology alone and  
464 more by operational practices, access to assets, and local ecological conditions. These  
465 differences underscore the need for place-based, data-driven interventions that reduce  
466 emissions without undermining livelihoods. Importantly, the findings show that  
467 increasing fishing effort can exacerbate both economic precarity and carbon intensity,  
468 revealing a critical intersection between social well-being and environmental  
469 sustainability.

470 Taken together, the results point toward the necessity of Just Transition pathways that  
471 simultaneously address climate mitigation, livelihood security, and social equity. Such  
472 pathways should prioritize equitable access to productive assets, simplified and inclusive  
473 vessel registration systems, gender-responsive and age-sensitive livelihood support, and  
474 capacity-building aligned with educational realities. Supporting fuel efficiency,  
475 operational optimization, and livelihood diversification particularly for young adults and  
476 women who can reduce emissions while strengthening resilience. A Just Transition in  
477 small-scale fisheries, therefore, must move beyond technological fixes to comfort  
478 structural inequalities, ensuring that climate action enhances, rather than compromises,  
479 the social well-being and dignity of fishing-dependent communities.

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